



October 14, 2020

The Honorable John Barrasso  
Chairman  
Environment and Public Works Committee  
United States Senate  
410 Dirksen Senate Office Building  
Washington, DC 20510

The Honorable Peter DeFazio  
Chairman  
Transportation and Infrastructure Committee  
U.S. House of Representatives  
2134 Rayburn House Office Building  
Washington, DC 20515

The Honorable Tom Carper  
Ranking Member  
Environment and Public Works Committee  
States Senate  
456 Dirksen Senate Office Building  
Washington, DC 20510

The Honorable Sam Graves  
Ranking Member  
Transportation and Infrastructure Committee United  
U.S. House of Representatives  
1135 Longworth House Office Building  
Washington, DC 20515

Dear Chairmen Barrasso and DeFazio and Ranking Members Carper and Graves:

On behalf of the state and local elected leaders that our organizations represent, thank you for your leadership in developing bipartisan water resources bills that will maintain a strong water infrastructure system, ensure access to clean and safe drinking water, and support the nation's economic growth and maintenance of global competitiveness.

Our members recognize the substantial benefits provided to the nation by our water resources and urge Congress to continue the two-year authorization cycle and approve this vital bipartisan legislation this year. Given the current economic uncertainty across the nation, it is of utmost importance that Congress pass this essential piece of legislation to aid economic recovery and growth.

As you negotiate a final water resources bill, we write to reiterate our shared priorities from the letter our organizations sent on April 24, 2020 (attached) and express our gratitude for many provisions we previously highlighted included in America's Water Infrastructure Act of 2020 (S. 3591), the Drinking Water Infrastructure Act of 2020 (S. 3590), and the Water Resources Development Act of 2020 (H.R. 7575) that support these priorities.

Specifically, we ask for your continued support for:

- **Expanding and engaging state and local intergovernmental partners in the U.S. Army Corps of Engineers decision-making, project-planning and implementation processes.**
- **Federal financing programs that support investments in water infrastructure, such as the Clean Water and Drinking Water State Revolving Funds and the Water Infrastructure Finance and Innovation Act Program.**
- **Maintenance and modernization of our nation’s ports and harbors by fully unlocking the Harbor Maintenance Trust Fund for its designated purpose and allowing for the beneficial reuse of dredge material.**
- **Measures that promote flood mitigation and resilience, including using natural infrastructure and water conservation.**
- **Recognizing the tremendous budget shortfalls that have been experienced by states and local governments as a result of the Coronavirus pandemic and consider reducing the required state and local government cost-share requirements for projects.**

We look forward to working with you to ensure the safety and modernization of our nation’s water infrastructure and water resources needs remain a top Congressional priority this year. If you have any questions please don’t hesitate to contact us: Alex Whitaker (NGA) at 202-920-7454 or [awhitaker@nga.org](mailto:awhitaker@nga.org); Kristen Hildreth (NCSL) at 202-624-3597 or [kristen.hildreth@ncsl.org](mailto:kristen.hildreth@ncsl.org); Adam Pugh (NACo) at 202-942-4269 or [apugh@naco.org](mailto:apugh@naco.org); Carolyn Berndt (NLC) at 202-626-3101 or [Berndt@nlc.org](mailto:Berndt@nlc.org); Judy Sheahan (USCM) at 202-861-6775 or [jsheahan@usmayors.org](mailto:jsheahan@usmayors.org).

Sincerely,

Bill McBride  
Executive Director  
National Governors Association

Tim Storey  
Executive Director  
National Conference of State Legislatures

Matthew D. Chase  
Executive Director  
National Association of Counties

Clarence E. Anthony  
CEO and Executive Director  
National League of Cities

Tom Cochran  
CEO and Executive Director  
The United States Conference of Mayors



April 24, 2020

The Honorable John Barrasso  
Chairman  
Committee on the Environment and Public Works  
United States Senate  
307 Dirksen Senate Office Building  
Washington, DC 20510

The Honorable Tom Carper  
Ranking Member  
Committee on Environment and Public Works  
United States Senate  
513 Hart Senate Office Building  
Washington, DC 20510

The Honorable Peter DeFazio  
Chairman  
Committee on Transportation and Infrastructure  
U.S. House of Representatives  
2134 Rayburn House Office Building  
Washington, DC 20515

The Honorable Sam Graves  
Ranking Member  
Committee on Transportation and Infrastructure  
U.S. House of Representatives  
1135 Longworth House Office Building  
Washington, DC 20515

Dear Chairman Barrasso, Ranking Member Carper, Chairman DeFazio and Ranking Member Graves:

On behalf of the state and local elected leaders that our organizations represent, we appreciate the opportunity to provide input as the authorization process for the 2020 Water Resources Development Act (WRDA) continues. In light of the national emergency and pandemic our nation is currently facing, maintaining a strong water infrastructure system, ensuring access to clean and safe drinking water and supporting the nation's economic growth and maintenance of global competitiveness, is more important than ever. Our members recognize the substantial benefits provided to the nation by our water resources and hope to work together to ensure passage of a new bipartisan WRDA bill in 2020. We also appreciate that the Senate's Environment and Public Works Committee has taken a positive first step towards this goal by releasing bipartisan drinking water and water infrastructure legislation. As your committees develop legislation, we offer the following as a framework for the proposal.

### **Biennial Authorization**

WRDA is critical in helping to protect, maintain and further develop our water infrastructure systems including ports, waterways, and clean and safe drinking water. It provides states and local governments

with added stability and certainty to meet water infrastructure needs while also supporting the safety, environmental protection, and economic development of our communities. Following a seven-year gap in the passage of WRDA, Congress was able to enact the Water Resources Reform and Development Act of 2014 (WRRDA), the Water Infrastructure Improvements for the Nation Act of 2016 (WIIN), and the America's Water Infrastructure Act of 2018 (AWIA) on a bipartisan basis. We strongly urge Congress to stay this course and approve this vital bipartisan legislation in 2020, and continue to maintain a two-year authorization schedule moving forward.

### **Intergovernmental Collaboration**

Recognizing the role of state and local governments in implementing federal laws, in 1995, Congress passed the Unfunded Mandates Reform Act (UMRA) to promote and foster collaboration between federal, state and local governments to control, if not eliminate, the imposition of unfunded federal mandates imposed on states and localities. Additionally, in 1999, Executive Order 13132 was signed, explicitly requiring all federal agencies to formally consult with state and local governments on proposed regulations that will have a substantial direct impact on state and local governments. We were encouraged by the 2018 provisions requiring the U.S. Army Corps of Engineers (the Corps) to develop a process to formally consult with stakeholders, including states and local governments, on future and pending WRDA projects, annual district budgets, deauthorized projects and guidance documents, ensuring their unique perspectives on water infrastructure projects within their community are considered. Our organizations encourage you to continue to build on this meaningful consultation with state and local governments in order to foster a greater consensus and increase the effectiveness of the Corps overall.

### **State Revolving Funds**

Robust support for programs state and local governments depend on is now more important than ever in these times of increasingly tight state and local budgets. Our members depend on the Drinking Water and Clean Water State Revolving Funds (SRFs), an integral state-federal partnership, to ensure a wide range of water quality projects for our citizens. This low-cost financing provides opportunity for critical water infrastructure projects. We urge authorization and continued support, and flexibility, in this upcoming WRDA. Given the current fiscal realities in communities across the nation due to the impacts of COVID-19, we encourage Congress to expand flexibilities and partnerships surrounding the use of these funds in addition to reducing or temporarily eliminating their associated matching components.

### **Maintenance and Modernization of our Nation's Ports and Harbors**

Our organizations have long held that the accumulation of harbor tax receipts at the federal level is not only a break in faith from the purpose of the Harbor Maintenance Tax (HMT), but also results in the imposition of a competitive burden without providing needed improvements to achieve effectiveness to offset added taxes. While an estimated \$1.7 billion in annual HMT revenue is currently being collected specifically to meet the nation's annual authorized harbor maintenance needs for harbors of all sizes, annual appropriations have historically been significantly less than annual collections.

As such, we were pleased to see the inclusion of a provision in the recently passed Coronavirus, Aid, Relief and Economic Security (CARES) Act authorizing the Corps to fully utilize annual receipts from the Harbor Maintenance Trust Fund by exempting the fund's annual revenues from discretionary spending caps. However, the act did not go far enough and an estimated \$9.3 billion is still under lockdown with Congress unable to retroactively spend the full balance of the fund on projects vital to the maintenance and modernization of our ports. During this time of economic uncertainty, it is vital that we ensure our nation's ports remain competitive globally and have the resources necessary for expansion, modernization and repair. Continued encouragement and support of the beneficial use of dredged material will also be essential for meeting economic and environmental goals.

## Flooding Mitigation and Resilience

With the rise in increasingly catastrophic weather events, such as heavy downpours and severe storms, intense flooding has become an unwelcome reality for a growing number of states and local governments. We support congressional efforts that provide the necessary aid to states and local governments to ensure that they are able to mitigate potential flood and storm damage, including through the use of natural infrastructure and dam safety initiatives. As these severe weather events become more commonplace, our members and their constituents ask for a strong federal partner and funding in making our communities more resilient.

We look forward to working with you to ensure that the safety and modernization of our nation's water infrastructure needs remain a top national priority. If you have any questions please don't hesitate to contact us: Alex Whitaker (NGA) at 202-920-7454 or [awhitaker@nga.org](mailto:awhitaker@nga.org); Kristen Hildreth (NCSL) at 202-624-3597 or [kristen.hildreth@ncsl.org](mailto:kristen.hildreth@ncsl.org); Adam Pugh (NACo) at 202-942-4269 or [apugh@naco.org](mailto:apugh@naco.org); Carolyn Berndt (NLC) at 202-626-3101 or [Berndt@nlc.org](mailto:Berndt@nlc.org); Judy Sheahan (USCM) at 202-861-6775 or [jsheahan@usmayors.org](mailto:jsheahan@usmayors.org).

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CC: All members of the Senate Environment and Public Works Committee  
All members of the Transportation and Infrastructure Committee